



# RESERVE FORCES POLICY BOARD

for

VADM Timothy Keating

Director, Joint Staff



# Agenda



- **Historical Background**
- **Board Membership**
- **Board Activities**
- **Total Force Integration**
- **The Way Ahead**



# Historical Background



- **1947–SECDEF Forrestal appointed a Committee on Civilian Components to make a comprehensive, objective and impartial study of the Reserve Components**
  - **Committee recommended the SECDEF create a standing committee to recommend policies and procedures affecting the RC**
- **1949–Civilian Components Policy (CCPB) created**
  - **Chartered to develop overall policies, coordinate and maintain surveillance over the plans, policies, and programs of the civilian components of the armed forces**



# Historical Background



- **1951 – Redesignated as the Reserve Forces Policy Board in DoD**
- **1952 – Armed Forces Reserve Act of 1952 codified a Reserve Forces Policy Board in DOD**
- **Independent policy advice to the SECDEF regarding RC policy matters**
- **A “Super colossal Watchdog” for the Congress on Reserve Matters**
- **An Arm of Congress in the Department of Defense**



# RFPB Statutory Basis



- **10 USC 175- Establishes RFPB in the Office of the SECDEF**
- **10 USC 10301- Establishes purpose and membership**
- **10 USC 113(C) (2) – Requires Annual Report**



# RFPB Mission



As provided in 10 USC 10301, is the **principal policy advisor** to the Secretary of Defense on National Guard and Reserve component matters. **Acts independently** to monitor, review and evaluate proposals, actions and situations impacting the National Guard and Reserve forces. As provided in 10 USC 113, **reports annually** to the Secretary of Defense, the President and Congress.



# Board Membership



- **24-member Board**
- **Represented are Civilian Secretariats, Joint Staff, all Active and Reserve Components**
- **Purposely Over-balanced in Favor of the Reserve Components**
- **Unique, Joint, Multi-component Voice**



# DOD BOARDS



- More than **60** official boards in DOD
- Three are recognized as senior boards:
  - RFPB, Defense Science Board, Defense Policy Board
- BUT:**
- **ONLY** RFPB was created in Title 10 USC
  - Others were created by Federal Advisory Committee Act
- **ONLY** RFPB acts independently, IAW DOD Dir 5120.2
- **ONLY** RFPB is required to report annually to Congress and the President
- **ONLY** RFPB Chairman is selected by the President and appointed by SECDEF
- **ONLY** RFPB is part of the Federal Government
  - Others are civilian boards



**The Honorable Albert C. Zapanta**  
**Chairman, Reserve Forces Policy Board**



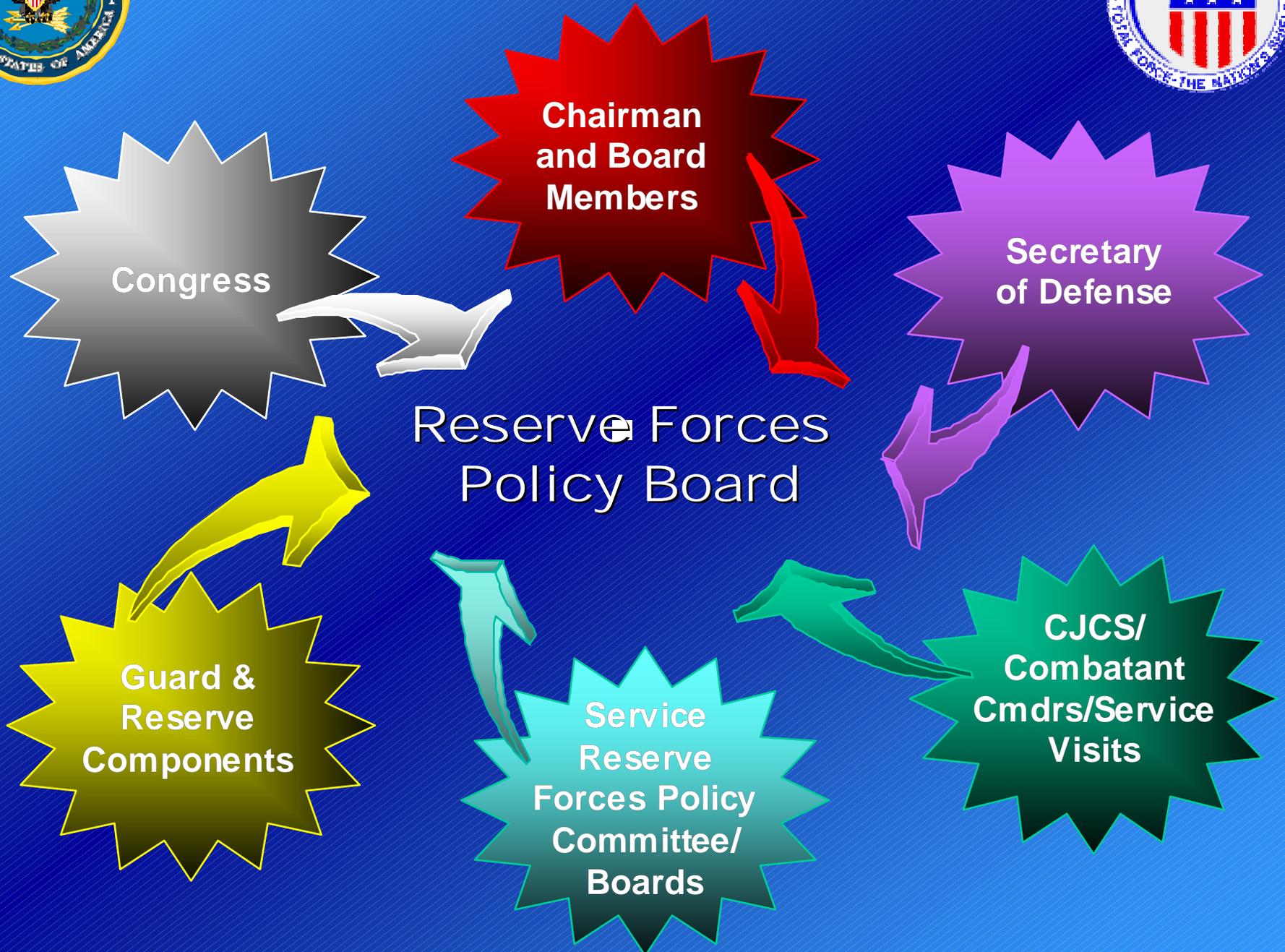
**Honorable Albert C. Zapanta**  
**Chairman, RFPB**

**MG Richard O. Wightman, Jr.**  
**Military Executive to Chairman**

	Assistant Secretary of the Army (Manpower & Reserve Affairs)		Assistant Secretary of the Navy (Manpower & Reserve Affairs)		Assistant Secretary of the Air Force (Manpower & Reserve Affairs)		
Director Joint Staff	<b>Honorable Reginald Brown</b>		<b>Honorable William Navas, Jr.</b>		<b>Honorable Michael Dominguez</b>		
VADM Timothy Keating	Deputy Chief of Staff for Operations & Plans, G-3 USA		Director, Strategy and Policy Div, USN	Asst Dep Comdt (M&RA), USMC	Director, Personnel Force Mgt, USAF		Director of Reserve & Training, USCG
ExOfficio Members							
Surgeon General	<b>LTG Richard Cody</b>		<b>RADM John Stufflebeem</b>	<b>BrigGen Timothy Ghormley</b>	<b>Maj Gen John Speigel</b>		<b>RADM Robert Papp</b>
Dept HLS	<b>ARNG</b>	<b>USAR</b>	<b>USNR</b>	<b>USMCR</b>	<b>ANG</b>	<b>USAFR</b>	<b>USCGR</b>
Chief NGB	<b>MG John F. Kane</b> TAG of ID	<b>MG Charles Wilson</b> DCG, USARC	<b>RADM Martin Janczak</b> Dep Comdr Naval Surface Force Pacific Fleet	<b>MajGen John Bergman</b> Director, Reserve Affairs Div	<b>Maj Gen Martha Rainville</b> TAG of VT	<b>Maj Gen Edward J. Mechenbier</b> MA to AFMC/CC	<b>RADM Mary P. O'Donnell</b> Dep Area Cmdr Mobilization & Reserve Affairs Pacific Area
Assistants to the Chairman, Joint Staff	<b>MG Fred Rees</b> Chief of Staff, Northern Command	<b>VACANT</b>	<b>RADM Roger Nolan</b> Asst Dep CNO, Naval Warfare	<b>MajGen Leo Williams, III</b> Vice Director, J-9	<b>Maj Gen Mason Whitney</b> TAG OF CO	<b>Maj Gen Betty L. Mullis</b> MA to HQ Air Educ & Training Command	
Merchant Marine							



# Sources of Issues





# Reserve Forces Policy Board



**Army Reserve Forces Policy Committee**

**National Naval Reserve Policy Board**

**Marine Corps Reserve Forces Policy Board**

**Air Reserve Forces Policy Committee**

**National Coast Guard Reserve Policy Board**



# Board Activities



- **CINC/Service Visits**
- **Board Meetings**
- **Annual Report**



# CINC/Service Visits



- **TRANSCOM (July 2001)**
  - **Accessibility of Reservists**
  - **One Mobilization Process**
  - **Full Time Support** ■
- **Bright Star (October 2001)**
  - **Cairo West – Mubarak Military City, Agami Port**
  - **ESGR**
  - **Full Time Support**
  - **Joint Training System/Interoperability**
  - **CAC**



# CINC/Service Visits



- **EUCOM/Bosnia (Feb 2002)**
  - **Accessibility of Reservists**
  - **One Mobilization Process**
  - **Full Time Support**
  - **Continuity of Health Care**
  - **Lost Income of Reservists**
  - **Security Clearance Backlog**
- **STRATCOM (April 2002)**
  - **Long Term Mob/Demob Strategy**
  - **Service Pay & Allowance Differences**
  - **Need for Joint Mobilization Process**



# CINC/Service Visits Cont



- **SOUTHCOM (Jul 2002)**
  - Mobilized personal not performing GWOT duties
  - RC Compensation differs for service
- **GITMO (Jul 2002)**
  - Should be considered an extension of Afghanistan AOR
- **PACOM & NORTHCOM (Jan 2003)**
  - Blended units showcase RC integration
  - NORTHCOM developing integrated HQs



# CINC/Service Visits Cont



- **JFCOM (Apr 2003)**
  - **Planning process broken regarding situational awareness up and down chain of command.**
  - **Readiness reporting for all services is lacking reliable data and varies by service on what is reported.**
  - **Major deployments require the use of RC, and RC is resourced at low C-rating levels. Cross leveling only occurs in units that are in alerted status. Mobilization lead times are not built in to the planning factors.**



# CINC/Service Visits Cont



- EUCOM (Sept 2003)
  - Equity issues- travel, pay, and Housing
  - Extensive use of IMA's





# Ongoing Actions



- **Homeland Security**
- **Full Time Support (FTS)**
- **National Guard Reserve Equipment Appropriations (NGREA)**
- **Common Access Card (CAC)**
- **Defense Integrated Manpower Human Resource System (DIMHRS)**
- **Joint Professional Military Education (JPME)**
- **Continuity of Health Care for RC**
- **TRANSCOM – Prime the Pump concept**
- **DOD Instruction 1225.9 – Billeting for RC Members**
- **AC/RC Force Mix**
- **Transformation**



# The Way Ahead



- **Quarterly Board Meetings**
  - 8-9 Oct 03
  - 13 Jan 04
  - 7-8 April 04
- **Combat Commander's Visits**
  - CENTCOM / SOCOM Jan 04
  - SOUTHCOM Mar 04



**QUESTIONS ? ?**



# The Road to Total Force Integration



## ■ April 1995

- William Perry directs increased use of reserve components
  - Lower peacetime costs of Reserve forces can result in a larger total force for a given budget

## ■ September 1997



- William Cohen sets goal of a seamless Total Force
  - Defines responsibility and ownership by senior leaders
  - Requires understanding of all unit missions – Active, Guard and Reserve in service and joint/combined operations, in peace and war
  - Commits to resources necessary to accomplish assigned missions
  - Directs leadership by senior leaders – Active, Guard and Reserve – to ensure the readiness of the Total Force



# The Road to Total Force Integration



- Jan 2001
  - Donald Rumsfeld stresses the importance of the Guard and Reserve to the Total Force
- Sep 2001
  - Guard and Reserve commitment to fighting the GWOT in ONE, OEF
- May 2002
  - Appointment of new Chairman and charge to the RFPB
    - Reconnect with America
    - Transformation
    - Strengthen
- Jan 2003
  - Balancing the Force: The RC leads



# The Road to Total Force Integration



## ■ August 1970

- Melvin Laird directs concurrent consideration of the Total Force, Active and Reserve, in planning, programming, manning, equipping and employing Reserve and Guard Forces

- Lower peacetime costs of Reserve forces can result in a larger total force for a given budget



## ■ August 1973

- James Schlesinger directs Service Secretaries to provide resources to assure the Selected reserve units meet deployment times and readiness required by contingency plans

- Sets a common readiness standard for Active and reserve components

## ■ June 1982

- Caspar Weinberger said “units that fight first shall be equipped first regardless of component.”

- Sets equal claim on modern, compatible equipment inventories